

# Calendar No. 530

117TH CONGRESS  
2D SESSION

# S. 557

[Report No. 117-179]

To establish a pilot program for native plant species, and for other purposes.

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## IN THE SENATE OF THE UNITED STATES

MARCH 3, 2021

Ms. COLLINS (for herself and Ms. CANTWELL) introduced the following bill; which was read twice and referred to the Committee on Energy and Natural Resources

OCTOBER 18, 2022

Reported under authority of the order of the Senate of October 14, 2022, by Mr. MANCHIN, with an amendment

[Strike out all after the enacting clause and insert the part printed in italic]

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# A BILL

To establish a pilot program for native plant species, and for other purposes.

1       *Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4       This Act may be cited as the “Native Plant Species Pilot Program Act of 2021”.

1 **SEC. 2. FINDINGS.**

2 Congress finds that—

3 (1) the United States has a significant interest

4 in—

5 (A) preserving the worldwide system of  
6 richly varied habitats;

7 (B) protecting native plant biodiversity and  
8 the ecosystems that support that biodiversity;  
9 and

10 (C) protecting the quality of life of people  
11 in the United States;

12 (2) native plants are an inseparable part of the  
13 natural beauty of the landscape of the United  
14 States, which must be preserved;

15 (3) the extensive root systems of native plants  
16 control erosion, moderate floods, filter water to im-  
17 prove water quality, decrease the amount of water  
18 needed for landscape maintenance, and sequester  
19 carbon to combat climate change;

20 (4) native plants provide food and habitat for  
21 pollinators and wildlife;

22 (5) native plants supply an important genetic  
23 record for future food, agriculture, and plant-derived  
24 products;

25 (6) native plant communities are important  
26 components of cultural landscapes;

1                 (7) the use of native plant materials for res-  
2 toration or enhancement contributes to the preserva-  
3 tion of cultural landscapes;

4                 (8) the use of native plant species in revegeta-  
5 tion efforts after construction activities and adjacent  
6 to roadways increases habitat for a variety of pollin-  
7 ators and other native animal species;

8                 (9) supporting native plant communities within  
9 or adjacent to agricultural areas provides important  
10 wildlife habitat that would not otherwise be avail-  
11 able;

12                 (10) the use of native plants in landscaping can  
13 reduce the need for herbicides and water use; and

14                 (11) of the 20,000 known native plant species  
15 in North America, it has been estimated that nearly  
16 25 to 30 percent are at risk of extinction as a result  
17 of factors such as habitat loss, invasive species, tem-  
18 perature shifts, and pesticide use.

19 **SEC. 3. DEFINITIONS.**

20                 In this Act:

21                 (1) CONTROL.—The term “control” means,  
22 with respect to invasive species, containing, sup-  
23 pressing, or reducing populations of invasive species.

1                   (2) ERADICATE.—The term “eradicate” means,  
2 with respect to invasive species, removing or destroy-  
3 ing an entire population of invasive species.

4                   (3) INVASIVE SPECIES.—The term “invasive  
5 species” means, with respect to a particular eco-  
6 system, a nonnative organism, the introduction of  
7 which causes or is likely to cause economic or envi-  
8 ronmental harm or harm to human, animal, or plant  
9 health.

10                  (4) LOCALLY ADAPTED.—The term “locally  
11 adapted” means, with respect to plants, plants  
12 that—

13                   (A) originate from an area that is geo-  
14 graphically proximate to a planting area; and

15                   (B) are environmentally adapted to and  
16 likely to become established and persist in that  
17 planting area.

18                  (5) NATIONAL PARK SERVICE REGION.—The  
19 term “National Park Service region” means each of  
20 the following unified Interior regions designated by  
21 the Secretary of the Interior:

22                   (A) Alaska.

23                   (B) Arkansas-Rio Grande-Texas Gulf.

24                   (C) Columbia-Pacific Northwest.

25                   (D) California-Great Basin.

- 1                   (E) Great Lakes.
- 2                   (F) Lower Colorado Basin.
- 3                   (G) Mississippi Basin.
- 4                   (H) Missouri Basin.
- 5                   (I) North Atlantic-Appalachian.
- 6                   (J) Pacific Islands.
- 7                   (K) South Atlantic-Gulf.
- 8                   (L) Upper Colorado Basin.

9                   (6) NATIVE PLANT SPECIES.—The term “native  
10                  plant species” means, with respect to a particular  
11                  ecosystem, a species that, other than as a result of  
12                  an introduction, historically occurred or currently occurs  
13                  in that ecosystem.

14                   (7) NONNATIVE OR ALIEN.—The term “non-  
15                  native or alien” means, with respect to a particular  
16                  ecosystem, an organism, including the seeds, eggs,  
17                  spores, or other biological material of the organism  
18                  capable of propagating that species, that occurs out-  
19                  side of the natural range of the organism.

20                   (8) PLANT MATERIAL.—The term “plant mate-  
21                  rial” means a plant or the seeds, eggs, spores, or  
22                  other biological material of a plant capable of propa-  
23                  gating the species of the plant.

1                   (9) SECRETARY.—The term “Secretary” means  
2                   the Secretary of the Interior, acting through the Di-  
3                   rector of the National Park Service.

4                   **SEC. 4. PILOT PROGRAM FOR NATIVE PLANT SPECIES.**

5                   (a) ESTABLISHMENT.—Not later than 180 days after  
6                   the date of enactment of this Act, the Secretary shall es-  
7                   tablish a pilot program in 2 or more National Park Service  
8                   regions to promote the use of native plant materials.

9                   (b) IMPLEMENTATION.—In carrying out land man-  
10                  agement activities on Federal land under the jurisdiction  
11                  of the Secretary, including maintenance and restoration  
12                  in response to degradation caused by human activity or  
13                  natural events (such as fire, flood, or infestation), the Sec-  
14                  retary shall—

15                   (1) to the extent practicable, give preference to  
16                  the use of locally adapted native plant materials;

17                   (2) incorporate efforts to prevent, control, or  
18                  eradicate the spread of invasive species; and

19                   (3) identify situations in which the use of non-  
20                  native or alien plant materials may be warranted, in-  
21                  cluding situations in which—

22                   (A) emergency conditions require the pro-  
23                  tection of basic resource values;

(B) an interim nonpersistent measure is needed to aid in the reestablishment of a native plant species;

(D) the plant community subject to a land management activity has been permanently altered.

9       (e) COORDINATION.—To accelerate the adoption of  
10 native plants throughout programs of the Department of  
11 the Interior, the Secretary shall, in carrying out the pilot  
12 program, coordinate activities with—

(1) the National Seed Strategy of the Bureau  
of Land Management;

15 (2) the Plant Conservation Alliance; and

18 (d) DURATION.—The authority to carry out the pilot  
19 program terminates on the date that is 5 years after the  
20 date on which the pilot program is established under sub-  
21 section (a).

22 (e) REPORT.—Not later than 1 year after the date  
23 on which the authority to carry out the pilot program ter-  
24 minates under subsection (d), the Secretary shall submit

1 to Congress a report describing the results of the pilot pro-  
2 gram.

3       (f) AUTHORIZATION OF APPROPRIATIONS.—There  
4 are authorized to be appropriated such sums as are nee-  
5 ssary to carry out this Act.

6 **SEC. 5. STUDY ON COST-EFFECTIVENESS OF USING NATIVE**

7                   **PLANT MATERIALS IN CARRYING OUT LAND**  
8                   **MANAGEMENT ACTIVITIES ON FEDERAL**  
9                   **LAND.**

10       (a) IN GENERAL.—As soon as practicable after the  
11 date of enactment of this Act, the Secretary shall, con-  
12 sistent with section 4, conduct a study to review existing  
13 data to determine the cost-effectiveness of using native  
14 plant materials in land management activities on Federal  
15 land under the jurisdiction of the Secretary or other Fed-  
16 eral land management agencies.

17       (b) REPORT.—Not later than 1 year after the date  
18 of enactment of this Act, the Secretary shall submit to  
19 the Committee on Energy and Natural Resources of the  
20 Senate and the Committee on Natural Resources of the  
21 House of Representatives a report describing the results  
22 of the study required under subsection (a).

23 **SECTION 1. SHORT TITLE.**

24       *This Act may be cited as the “Native Plant Species*  
25 *Pilot Program Act of 2022”.*

1   **SEC. 2. PILOT PROGRAM FOR NATIVE PLANT SPECIES.**

2       (a) *ESTABLISHMENT.*—Not later than 180 days after  
3   the date on which funds are made available to carry out  
4   this Act, the Secretary of the Interior (referred to in this  
5   section as the “Secretary”) shall, in accordance with any  
6   existing laws and management policies, carry out a pilot  
7   program to prioritize the use of native plant species within  
8   geographically diverse units of the National Park System  
9   and public land administered by the Bureau of Land Man-  
10 agement.

11       (b) *IMPLEMENTATION.*—In carrying out the pilot pro-  
12 gram under subsection (a), the Secretary shall, to the extent  
13 practicable—

14           (1) give preference to the use of locally adapted  
15 native plant materials where appropriate;

16           (2) incorporate efforts to prevent, control, or  
17 eradicate the spread of invasive species;

18           (3) incorporate efforts to use native plants in  
19 areas that have experienced a recent wildfire event;  
20 and

21           (4) identify situations in which the use of non-  
22 native plants may be warranted.

23       (c) *COORDINATION.*—The Secretary shall, in carrying  
24 out the pilot program under subsection (a), coordinate ac-  
25 tivities with—

1                   (1) the National Seed Strategy of the Bureau of  
2                   Land Management;  
3                   (2) the Plant Conservation Alliance; and  
4                   (3) the Plant Materials Centers of the Natural  
5                   Resources Conservation Service.

6                   (d) TERMINATION OF AUTHORITY.—The authority to  
7                  carry out the pilot program under subsection (a) terminates  
8                  on the date that is 5 years after the date on which the pilot  
9                  program is established under that subsection.

10                  (e) REPORT.—Not later than 1 year after the date on  
11                 which the authority to carry out the pilot program termi-  
12                 nates under subsection (d), the Secretary shall submit to  
13                 Congress a report describing—

14                   (1) the results of the pilot program carried out  
15                 under subsection (a); and  
16                   (2) the cost-effectiveness of using native plants in  
17                 units of the National Park System and public land  
18                 administered by the Bureau of Land Management.



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